

Message Text

SECRET

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ACTION SS-25

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PASS TO DOE

E.O. 11652: XGDS-3
TAGS: PARM US UK UR
SUBJECT: CTB NEGOTIATIONS: OSI WORKING GROUP MEETING,
JUNE 16, 1978

CTB MESSAGE NO. 244

1. SUMMARY. IN A TWO-HOUR MEETING OF THE TECHNICAL WORKING GROUP JUNE 16, BEZUMOV (USSR) DECLINED TO DISCUSS ARTICLE III OF SEPARATE AGREEMENT ON RIGHTS AND FUNCTIONS OF OSI DESIGNATED PERSONNEL, DESPITE A PREVIOUS UNDERSTANDING TO DO SO. ACCORDING TO BEZUMOV, THE DISCUSSION SHOULD FOCUS ON THE TECHNICAL ANNEX, PARTICULARLY MAJOR DIFFERENCES BETWEEN US AND SOVIET POSITIONS. HECKROTTE (US) AND FAKLEY (UK) AGREED TO DISCUSS THE ANNEX AND RAISED SEVERAL CONCRETE ISSUES. BUT BEZUMOV THEN INSISTED THAT FURTHER DISCUSSION OF ISSUES WOULD BE USELESS: US AND UK SHOULD FIRST OFFER PROPOSALS TO BRIDGE DIFFERENCES BETWEEN US DRAFT ANNEX OF MAY 12 AND SOVIET DRAFT TABLED MAY 25. THE MEETING WAS ADJOURNED FOR FURTHER INFORMAL CONSULTATIONS.

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END SUMMARY.

2. WHEN INVITED TO OPEN DISCUSSION ON ARTICLE III OF THE SEPARATE AGREEMENT ON RIGHTS AND FUNCTIONS OF DESIGNATED PERSONNEL, AS PREVIOUSLY AGREED, BEZUMOV (USSR) DECLINED TO DO SO. HE SAID THE SOVIET DELEGATION HAD CONCLUDED THERE WAS NO SENSE IN CONSIDERING ARTICLE III WITHOUT FIRST

RESOLVING MAJOR DIFFERENCES IN US AND SOVIET DRAFTS OF THE RIGHTS AND FUNCTIONS SECTION OF THE ANNEX. FOUR DIFFERENCES BETWEEN THE US AND SOVIET DRAFTS REPRESENTED SERIOUS DIFFICULTIES: 1) DIFFERENCES OVER ITEMS OF MAIN EQUIPMENT TO BE PROVIDED DESIGNATED PERSONNEL; 2) WHETHER OR NOT TO LIST SUPPLEMENTARY EQUIPMENT; 3) PROCEDURES FOR THE HOST PARTY TO CHECK EQUIPMENT BROUGHT INTO COUNTRY BY DESIGNATED PERSONNEL; 4) ADDITIONAL RIGHTS AND FUNCTIONS.

3. FAKLEY (UK) AGREED THAT ARTICLE III AND THE ANNEX WERE CLOSELY RELATED AND ACCORDINGLY THOUGHT THEY MIGHT BE DISCUSSED TOGETHER. HE ACCEPTED BEZUMOV'S LIST OF FOUR MAIN DIFFERENCES AS A BASIS OF DISCUSSION. REGARDING THE LIST OF SUPPORT EQUIPMENT, FAKLEY ARGUED THAT THE SOVIETS HAD ALREADY CONCEDED THE PRINCIPLE BY AGREEING TO LIST ITEMS OF BASIC EQUIPMENT.

4. HECKROTTE (US) AGREED WITH THE SOVIET LIST OF DIFFERENCES AND PROCEEDED TO RAISE SEVERAL CONCRETE ISSUES BASED ON IT. HE NOTED THAT THE BASIC EQUIPMENT IN PARAGRAPH 3 OF SOVIET DRAFT ANNEX DID NOT INCLUDE A US ITEM, MICROPROCESSOR AND GRAPHICS TERMINAL. IF, HOWEVER, THE SOVIETS INSISTED THAT DESIGNATED PERSONNEL SHOULD NOT SEND SAMPLES HOME FOR ANALYSIS, THIS WOULD PUT GREATER WEIGHT ON ON-SITE ANALYSIS AND FURTHER EMPHASIZED NEED FOR MICROPROCESSOR AND GRAPHICS TERMINAL. REFERRING TO
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THE LIST OF SUPPORT EQUIPMENT IN THE US DRAFT, HECKROTTE NOTED THAT IT WAS IDENTICAL WITH THAT IN THE PNE TREATY. THE US DELEGATION COULD NOT UNDERSTAND THE BASIS OF THE SOVIET OBJECTION. FOR EXAMPLE, MAPS, AN ITEM ON THE US LIST, WOULD BE IMPORTANT FOR ORIENTATION. HECKROTTE POINTED OUT THAT THE TECHNICAL WORKING GROUP HAD NOT YET DISCUSSED THE QUESTION OF HOW DESIGNATED PERSONNEL WOULD CONFIRM THAT THEY WERE TAKEN TO THE AGREED AREA. IN THIS REGARD, SURVEYING EQUIPMENT LISTED BY THE US AS SUPPORT EQUIPMENT WOULD BE NECESSARY, OR THERE COULD BE MORE SOPHISTICATED METHODS.

5. BEZUMOV SAID THAT SPECIFIC ISSUES RAISED BY THE US AND UK REPRESENTATIVES WERE MERELY OFFERING NEW REASONS FOR US POSITIONS. THE DRAFT SUBMITTED BY THE SOVIETS ON MAY 25 DEMONSTRATED THEIR FLEXIBILITY. THEY WERE WAITING FOR PROPOSALS TO BRIDGE DIFFERENCES. IT WAS NOT A QUESTION OF WHICH DETAILS TO INCLUDE IN VARIOUS LISTS BUT OF PRINCIPLE --WHETHER OR NOT SUCH A LEVEL OF DETAIL, E.G., MAPS, SHOULD BE INCLUDED IN THE ANNEX. UNLESS THERE WERE NEW PROPOSALS, IT WOULD NOT APPEAR SENSIBLE TO CONTINUE DISCUSSIONS WITHOUT REFERRING TO HIGHER LEVELS.

6. FAKLEY THOUGHT DISCUSSION SHOULD FOCUS ON MAIN ISSUES, ON SOME OF WHICH, HOWEVER, THERE WAS NO SCOPE FOR COMPROMISE. FOR EXAMPLE, THERE WOULD EITHER BE A LIST OF SUPPORT EQUIPMENT OR THERE WOULD NOT. IF THE GROUP WAS DEADLOCKED, AS IT APPEARED, FAKLEY AGREED THAT THE MATTER SHOULD BE REFERRED TO HIGHER LEVELS FOR GUIDANCE. HECKROTTE DID NOT BELIEVE THERE WAS A DEADLOCK, SINCE POSITIONS WERE NOT FAR APART ON MAJOR ISSUES. PROGRESS

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COULD NOT BE MADE, HOWEVER, THROUGH COMPROMISES BY THE US AND UK DELEGATIONS ALONE. BEZUMOV REPLIED THAT THE SOVIET DELEGATION WAS NOT INSISTING THAT THE OTHER SIDE ACCEPT ITS LANGUAGE. HE DID, HOWEVER, EXPECT FURTHER ALTERNATIVES OR PROPOSALS, SINCE HIS DELEGATION HAD SUBMITTED THE LATEST DRAFT, WHICH INCORPORATED SEVERAL DEPARTURES FROM PREVIOUS SOVIET POSITIONS. THE MEETING WAS ADJOURNED WITH THE UNDERSTANDING THAT THERE WOULD BE FURTHER INFORMAL CONSULTATIONS. JOHNSON

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